AMENDED IN ASSEMBLY APRIL 23, 2007 AMENDED IN ASSEMBLY FEBRUARY 1, 2007

CALIFORNIA LEGISLATURE—2007—08 REGULAR SESSION

ASSEMBLY BILL

No. 69

Introduced by Assembly Member Lieu

December 4, 2006

An act to amend Section 12102.1 of the Financial Code, relating to check sellers, bill payers, and proraters. An act to add Division 21 (commencing with Section 60000), Division 22 (commencing with Section 70000), and Division 23 (commencing with Section 80000) to, and to repeal Division 3 (commencing with Section 12000) of, the Financial Code, relating to debt, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 69, as amended, Lieu. Check sellers, bill payers, and proraters. *Debt management and settlement: credit counselors.*

Existing law, the Check Sellers, Bill Payers and Proraters Law, provides for the licensure and regulation by the Commissioner of Corporations of persons engaged in, among other activities, the business of receiving money as an agent of the obligor for the purpose of paying bills, invoices, or accounts for the obligor. This law exempts from its requirements a nonprofit community service organization that meets specified requirements, including having consumer credit education and counseling as its principal functions. Under this law, the exemption becomes inoperative upon enactment of a statute requiring licensure and regulation of a nonprofit community organization providing consumer credit counseling.

AB 69 — 2 —

This bill would repeal the Check Sellers, Bill Payers and Proraters Law.

The bill would enact the Uniform Debt Settlement Services Act and would, commencing June 1, 2008, provide for the registration and regulation by the commissioner of providers, defined as persons who provide, offer to provide, or agree to provide debt settlement services, as defined, directly or through others. The bill would require a provider to submit specified fees and an application for registration with the commissioner under penalty of perjury. The bill would create the Debt Settlement Services Fund, which would be continuously appropriated for the purposes of administering the act, and would require all fees collected by the commission to be deposited in the fund. The bill would specify the conditions under which the commissioner may issue or deny registration as a provider, would require renewal of a provider's registration on an annual basis, and would require a provider to satisfy certain requirements before entering into an agreement with an individual for the provision of debt settlement services, including providing specified disclosures. The bill would require an agreement for debt settlement services to contain specified terms and would impose limits on the fees charged by providers. The bill would prohibit providers from engaging in specified practices. The bill would authorize the commissioner to take enforcement actions against a provider for violations of the bill's provisions and would also authorize an injured individual to recover specified damages from a provider that violates the bill's provisions.

The bill would also enact the Debt Management Act and would, commencing June 1, 2008, provide for the licensure and regulation by the commissioner of providers of debt management services, defined as persons who solicit debt management service business within this state, and in connection with that solicitation and in return for a fee, as specified, provide debt management services, as defined, to a consumer residing in this state. The bill would require an applicant for licensure to submit fees, as determined by the commissioner, and an application to the commissioner. The bill would create the Debt Management Fund, which would be continuously appropriated for the purposes of administering the act, and would require all fees collected by the commissioner to be deposited in the fund. The bill would also require, at the time of filing the application, an applicant to provide the commissioner with a cash or surety bond, cash, a certificate of deposit, or government bonds for \$25,000. The bill would require

-3- AB 69

licensees to deposit in a trust account, as specified, all funds received from or on behalf of a consumer for payment to a creditor and would impose various requirements on licensees with respect to the maintenance of those trust accounts. The bill would require consumers and licensees to execute a specified written agreement prior to the licensee performing debt management services and would require the licensee to provide that completed written agreement to the consumer. The bill would authorize the commissioner or an aggrieved consumer to take specified enforcement actions against a licensee for a violation of the act's provisions.

The bill would also enact the Credit Counselors Law and would, commencing June 1, 2008, provide for the licensure and regulation by the commissioner of agencies, defined as a nonprofit community service organization that meets specified criteria, including providing consumer credit education and counseling and arranging and administering debt management plans and debt settlement plans. The bill would prescribe the requirements for licensure, including establishment of a trust account and payment of a specified fee, and the grounds for denial of a license. The bill would impose various requirements on licensees, including maintaining of a surety bond, limiting the fees the licensee may charge the consumer, requiring the licensee to adopt and implement best practices, and requiring specified disclosures and notices. The bill would require the licensee to pay an annual assessment to the commissioner for administration of the licensure law and would authorize specified enforcement actions for violations of the law. The bill would require a license to submit audited financial statements, with a specified declaration signed under penalty of perjury, to the commissioner annually.

Because the bill would expand the crime of perjury, it would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Existing law, the Check Sellers, Bill Payers, and Proraters Law, prohibits a person from engaging in certain forms of business for compensation without a license from the Commissioner of Corporations,

AB 69 —4—

including selling checks, drafts, money orders, or other commercial paper serving the same purpose.

This bill would make nonsubstantive changes to the Check Sellers, Bill Payers, and Proraters Law.

Vote: majority. Appropriation: no-yes. Fiscal committee: no yes. State-mandated local program: no-yes.

The people of the State of California do enact as follows:

1 SECTION 1. Division 3 (commencing with Section 12000) of 2 the Financial Code is repealed. 3 SEC. 2. Division 21 (commencing with Section 60000) is added

SEC. 2. Division 21 (commencing with Section 60000) is added to the Financial Code, to read:

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DIVISION 21. DEBT SETTLEMENT SERVICES

Chapter 1. General Provisions

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60000. This division shall be known and may be cited as the Uniform Debt Settlement Services Act.

- 12 60001. As used in this division, the following definitions shall apply:
 - (a) "Affiliate" means any of the following:
 - (1) With respect to individuals, the term means any of the following:
 - (A) The spouse of the individual.
 - (B) A sibling of the individual or the spouse of a sibling.
 - (C) An individual or the spouse of an individual who is a lineal ancestor or lineal descendant of the individual or the individual's spouse.
 - (D) An aunt, uncle, great aunt, great uncle, first cousin, niece, nephew, grandniece, or grandnephew, whether related by the whole or the half blood or adoption, or the spouse of any of them.
 - (E) Any other individual occupying the residence of the individual.
- 27 (2) With respect to an entity, the term means any of the 28 following:
- 29 (A) A person that directly or indirectly controls, is controlled 30 by, or is under common control with the entity.

5 AB 69

(B) An officer of, or an individual performing similar functions with respect to, the entity.

- (C) A director of, or an individual performing similar functions with respect to, the entity.
- (D) Subject to adjustment of the dollar amount pursuant to subdivision (f) of Section 60048, a person that receives or received more than twenty-five thousand dollars (\$25,000) from the entity in either the current year or the preceding year or a person that owns more than 10 percent of, or an individual who is employed by or is a director of, a person that receives or received more than twenty-five thousand dollars (\$25,000) from the entity in either the current year or the preceding year.
- (E) An officer or director of, or an individual performing similar functions with respect to, a person described in subparagraph (A).
- (F) The spouse of, or an individual occupying the residence of, an individual described in subparagraphs (A) to (E), inclusive.
- (G) An individual who has the relationship specified in subparagraph (D) of paragraph (1) to an individual or the spouse of an individual described in subparagraphs (A) to (E), inclusive.
- (b) "Agreement" means an agreement between a provider and an individual for the performance of debt settlement services.
- (c) "Bank" means a financial institution, including a commercial bank, savings bank, savings and loan association, credit union, mortgage bank, and trust company, engaged in the business of banking, chartered under federal or state law, and regulated by a federal or state banking regulatory authority.
- (d) "Business address" means the physical location of a business, including the number and name of a street.
- (e) "Certified debt specialist" means an individual certified by a training program or certifying organization that authenticates the competence of individuals providing assistance to other individuals in connection with debt settlement services.
 - (f) "Commissioner" means the Commissioner of Corporations.
- (g) "Concessions" means assent to repayment of a debt on terms more favorable to an individual than the terms of the contract between the individual and a creditor.
 - (h) "Day" means calendar day.
- (i) "Debt settlement services" means services as an intermediary between an individual and one or more creditors of the individual for the purpose of obtaining concessions without receiving money

-6-

1 from the individual with the intent to distribute the money to the 2 individual's creditor. "Debt settlement services" does not include, 3 any of the following:

- (1) Legal services provided in an attorney-client relationship by an attorney licensed to practice law in this state.
- (2) Accounting services provided in an accountant-client relationship by a certified public accountant licensed to provide accounting services in this state.
- (3) Financial-planning services provided in a financial planner-client relationship by a member of a financial-planning profession whose members the commissioner, by rule, determines are licensed under Chapter 3 (commencing with Section 25230) of Part 3 of Division 4 of the Corporations Code, and are subject to a disciplinary mechanism, a code of professional responsibility, and a continuing education requirement.
- (4) Credit counseling services provided by an agency licensed under Division 23 (commencing with Section 80000).
 - (j) "Entity" means a person other than an individual.
- (k) "Good faith" means honesty in fact and the observance of reasonable standards of fair dealing.
- (l) "Person" means an individual, corporation, business trust, estate, trust, partnership, limited liability company, association, joint venture, or any other legal or commercial entity. The term does not include a public corporation, government, or governmental subdivision, agency, or instrumentality.
- (m) "Program" means a program or strategy in which a provider furnishes debt settlement services, that contemplate that creditors will settle debts for less than the full principal amount of debt owed to an individual, to which the individual makes payments directly to the creditors.
- (n) "Principal amount of the debt" means the amount of a debt at the time of the execution of the agreement.
- (o) "Provider" means a person that provides, offers to provide, or agrees to provide debt settlement services directly or through others.
- (p) "Record" means information that is inscribed on a tangible medium or that is stored in an electronic or other medium and is retrievable in perceivable form.
- (q) "Settlement fee" means a charge imposed on or paid by an individual in connection with a creditor's assent to accept in full

7 AB 69

1 satisfaction of a debt an amount less than the principal amount of 2 the debt.

- (r) "Sign" means, with present intent to authenticate or adopt a record, either of the following:
 - (1) To execute or adopt a tangible symbol.
- (2) To attach to, or logically associate with, the record an electronic sound, symbol, or process.
- (s) "State" means a state of the United States, the District of Columbia, Puerto Rico, the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of the United States.
- 60002. This division shall not apply to the following persons or their employees when the person or the employee is engaged in the regular course of the person's business or profession:
- (a) A judicial officer, a person acting under an order of a court or an administrative agency, or an assignee for the benefit of creditors.
 - (b) A bank.
- (c) An affiliate of a bank if the affiliate is regulated by a federal or state banking regulatory authority.
- (d) A title insurer, escrow company, or other person that provides bill-paying services if the provision of debt settlement services is incidental to the bill-paying services.
- 60003. All fees collected by the commissioner pursuant to this division shall be deposited in the Debt Settlement Services Fund, which is hereby created in the State Treasury and, notwithstanding Section 13340 of the Government Code, is continuously appropriated to the Department of Corporations for the purposes of administering this division.

CHAPTER 2. REQUIREMENTS FOR REGISTRATION

- 60010. (a) Except as otherwise provided in subdivision (b), a provider shall not provide debt settlement services to an individual who it reasonably should know resides in this state at the time it agrees to provide the services, unless the provider is registered under this division.
- (b) If a provider is registered under this division, subdivision (a) shall not apply to an employee or agent of the provider.

-8-

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(c) The commissioner shall maintain and publicize a list of the names of all registered providers.

- (d) A provider of debt settlement services shall be registered if it is organized and properly operating as a for-profit entity under the law of the state in which it was formed.
- 60011. (a) An application for registration as a provider shall be in a form prescribed by the commissioner.
- (b) Subject to adjustment of dollar amounts pursuant to subdivision (f) of Section 60048, an application for registration as a provider shall be accompanied by the following:
 - (1) The fee established by the commissioner.
- (2) Evidence of aggregate umbrella insurance in the amount of two hundred fifty thousand dollars (\$250,000), as follows:
- (A) Against the risks of dishonesty, fraud, theft, and other misconduct on the part of the applicant or a director, employee, or agent of the applicant.
- (B) Issued by an insurance company authorized to do business in this state and rated at least "A" by a nationally recognized rating organization, with a maximum deductible of ten thousand dollars (\$10,000).
- (C) Payable to the applicant, the individuals who have agreements with the applicant, and this state, as their interests may appear.
- (D) Not subject to cancellation by the applicant without an effective policy in place to cover the canceled insurance.
- (3) Proof that the applicant has filed appropriate documents with either the Secretary of State or the county in which the applicant is located to conduct a business in California.
- 60012. An application for registration shall be signed under penalty of perjury and shall include the following:
- (a) The applicant's name, principal business address and telephone number, and all other business addresses in this state, e-mail addresses, and Internet Web site addresses.
 - (b) All names under which the applicant conducts business.
- (c) The address of each location in this state at which the applicant shall provide debt settlement services or a statement that the applicant will have no such location.
- (d) The name and home address of each officer and director of the applicant and each person that owns at least 10 percent of the applicant.

-9- AB 69

(e) Identification of every jurisdiction in which, during the five years immediately preceding the application, either of the following apply:

- (1) The applicant or any of its officers or directors has been licensed or registered to provide debt settlement services.
- (2) Individuals have resided when they received debt settlement services from the applicant.
- (f) A statement describing, to the extent it is known or should be known by the applicant, any material civil or criminal judgment or litigation and any material administrative or enforcement action by a governmental agency in any jurisdiction against the applicant, any of its officers, directors, owners, or agents.
- (g) Evidence of accreditation or certification by an independent accrediting or certification organization approved by the commissioner.
- (h) A description of the most commonly used educational programs that the applicant provides or intends to provide to individuals who reside in this state and a copy of any materials used or to be used in those programs.
- (i) A description of the applicant's financial analysis and initial budget program, including any form or electronic model, used to evaluate the financial condition of individuals.
- (j) A copy of each form of agreement that the applicant will use with individuals who reside in this state.
- (k) The schedule of fees and charges that the applicant will use with individuals who reside in this state.
- (l) At the applicant's expense, the results of a criminal-records check, including fingerprints, conducted within the immediately preceding 12 months by the Department of Justice, covering every officer of the applicant.
- (m) A description of any ownership interest of at least 10 percent by a director, owner, or employee of the applicant in either of the following:
 - (1) An affiliate of the applicant.
- (2) An entity that provides products or services to the applicant or any individual relating to the applicant's debt settlement services.
- 38 (n) The identity of each director who is an affiliate of the 39 applicant.

AB 69 -10-

(o) Any other information that the commissioner reasonably requires to issue a certificate of registration pursuant to Section 60015.

- 60013. An applicant or registered provider shall notify the department within 10 days after a change in the information specified in paragraph (2) of subdivision (b) of Section 60011 or in subdivision (a), (c), (f), (j), or (k) of Section 60012.
- 60014. Except for the information required by subdivision (m) of Section 60012, the addresses required by subdivision (d) of Section 60012, and the financial information required by subdivision (b) of Section 60017, the commissioner shall make the information in an application for registration and renewal of registration as a provider available to the public.
- 60015. (a) Except as otherwise provided in subdivisions (b) and (c), the commissioner shall issue a certificate of registration as a provider to a person that complies with Sections 60011 and 60012.
- (b) The commissioner may deny registration for any of the following:
- (1) An application contains information that is materially erroneous or incomplete.
- (2) An officer, director, or owner of the applicant has been convicted of a crime, or suffered a civil judgment, involving dishonesty or the violation of state or federal securities laws.
- (3) An applicant or any of its officers, directors, or owners has defaulted in the payment of money collected for others.
- (c) The commissioner shall deny registration if the application is not accompanied by the fee established by the commissioner.
- 60016. (a) The commissioner shall approve or deny an initial registration as a provider within 90 days after an application is filed. In connection with a request pursuant to subdivision (o) of Section 60012 for additional information, the commissioner may extend the 90-day period for not more than 45 days. Within seven days after denying an application, the commissioner, in a record, shall inform the applicant of the reasons for the denial.
- (b) If the commissioner denies an application for registration as a provider or does not act on an application within the time prescribed in subdivision (a), the applicant may appeal and request a hearing pursuant to the California Administrative Procedure

-11- AB 69

Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).

- (c) Subject to subdivision (d) Section 60017 and Section 60050, a registration as a provider is valid for one year.
- 60017. (a) A provider shall obtain a renewal of its registration annually.
- (b) An application for renewal of registration as a provider shall be in a form prescribed by the commissioner, signed under penalty of perjury, and shall satisfy all of the following:
- (1) Be filed no fewer than 30 and no more than 60 days before the registration expires.
 - (2) Be accompanied by the fee established by the commissioner.
- (3) Contain the matter required for initial registration as a provider pursuant to subdivision (g) of Section 60012 and a financial statement, reviewed by a certified public accountant, for the applicant's fiscal year immediately preceding the application.
- (4) Disclose any changes in the information contained in the applicant's application for registration or its immediately previous application for renewal, as applicable.
- (5) Supply evidence of aggregate umbrella insurance that satisfies all of the requirements of paragraph (2) of subdivision (b) of Section 60011.
- (6) Provide any other information that the commissioner reasonably requires to perform the commissioner's duties under this section.
- (c) Except for the information required by subdivision (m) of Section 60012, the addresses required by subdivision (d) of Section 60012, and the financial information required by subdivision (b), the commissioner shall make the information in an application for renewal of registration as a provider available to the public.
- (d) If a registered provider files a timely and complete application for renewal of registration, the registration remains effective until the commissioner, in a record, notifies the applicant of a denial and states the reasons for the denial.
- (e) If the commissioner denies an application for renewal of registration as a provider, the applicant, within 30 days after receiving notice of the denial, may appeal and request a hearing pursuant to the California Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code). Subject to Section 60050, while

AB 69 -12-

the appeal is pending the applicant shall continue to provide debt settlement services to individuals with whom it has agreements. If the denial is affirmed, subject to the commissioner's order and Section 60050, the applicant shall continue to provide debt settlement services to individuals with whom it has agreements until, with the approval of the commissioner, it transfers the agreements to another registered provider.

60018. If a provider holds a license or certificate of registration in another state authorizing it to provide debt settlement services, the provider may submit a copy of that license or certificate and the application for it instead of an application in the form prescribed by subdivision (a) of Section 60011, Section 60012, or subdivision (b) of Section 60017. The commissioner shall accept the application and the license or certificate from the other state as an application for registration as a provider or for renewal of registration as a provider, as appropriate, in this state if all of the following are satisfied:

- (a) The application in the other state contains information substantially similar to or more comprehensive than that required in an application submitted in this state.
- (b) The applicant provides the information required by subdivisions (a), (c), (h), (j), and (k) of Section 60012.
- (c) The applicant, under penalty of perjury, certifies that the information contained in the application is current or, to the extent it is not current, supplements the application to make the information current.

Chapter 3. Debt Settlement Services

60020. A provider shall act in good faith in all matters under this division.

60021. A provider that is required to be registered under this division shall maintain a toll-free communication system, staffed at a level that reasonably permits an individual to speak to a certified debt specialist or customer service representative, as appropriate, during ordinary business hours.

60022. (a) Before providing debt settlement services, a registered provider shall give the individual an itemized list of goods and services and the charges for each. The list shall be clear and conspicuous, be in a record the individual may keep whether

-13- AB 69

or not the individual assents to an agreement, and describe the goods and services the provider offers as follows:

- (1) Free of additional charge if the individual enters into an agreement.
- (2) For a charge if the individual does not enter into an agreement.
- (b) A provider shall not furnish debt settlement services unless the provider, through the services of a certified debt specialist, satisfies both of the following:
- (1) Provides the individual with reasonable education about the management of personal finance.
 - (2) Has prepared a financial analysis.

- (c) Before an individual assents to an agreement to engage in a program, a provider shall do both of the following:
- (1) Provide the individual with a copy of the analysis and program required by subdivision (b) in a record that identifies the provider and that the individual may keep whether or not the individual assents to the agreement.
- (2) Inform the individual of the availability, at the individual's option, of assistance by a toll-free communication system or in person to discuss the financial analysis and program required by subdivision (b).
- (d) Before an individual assents to an agreement to engage in a program, the provider shall inform the individual of all of the following:
 - (1) The name and business address of the provider.
- (2) All programs are not suitable for all individuals and an individual may ask the provider about other ways, including bankruptcy, to deal with indebtedness.
- (3) Establishment of a program may adversely affect the individual's credit rating or credit scores.
- (4) Nonpayment of debt may lead creditors to increase finance and other charges or undertake collection activity, including litigation.
- (5) Unless the individual is insolvent, if a creditor settles for less than the full amount of the debt, the program may result in the creation of taxable income to the individual, even though the individual does not receive any money.
 - (6) Specific results cannot be predicted or guaranteed.

AB 69 —14—

(7) A program requires an individual to meet certain savings goals in order to maximize settlement results.

- (8) A provider does not provide accounting or legal advice to individuals.
- (9) A provider is an advocate that does not receive compensation from an individual's creditors, banks, or third-party collection agencies.
 - (10) A provider cannot force negotiations or settlements with creditors but will advocate solely on behalf of an individual.
 - 60023. (a) For purposes of this section, the following definitions apply:
- (1) "Federal act" means the Electronic Signatures in the Global and National Commerce Act (15 U.S.C. Sec. 7001 et seq.).
- (2) "Consumer" means an individual who seeks or obtains goods or services that are used primarily for personal, family, or household purposes.
- (b) A provider may satisfy the requirements of Section 60022, 60024, or 60043 by means of the Internet or other electronic means if the provider obtains a consumer's consent in the manner provided by Section 101(c)(1) of the federal act (15 U.S.C. Sec. 7001(c)(1)).
- (c) The disclosures and materials required by Section 60022, 60024, or 60043 shall be presented in a form that is capable of being accurately reproduced for later reference.
- (d) With respect to disclosure by means of an Internet Web site, the disclosure of the information required by subdivision (d) of Section 60022 shall appear on one or more screens that satisfy both of the following:
 - (1) The screen contains no other information.
- (2) An individual shall be able to see the screen before proceeding to assent to formation of a program.
- (e) At the time of providing the materials and agreement required by subdivisions (c) and (d) of Section 60022, Section 60024, and Section 60043, a provider shall inform the individual that upon electronic, telephonic, or written request, it will send the individual a written copy of the materials, and shall comply with a request as provided in subdivision (f).
- (f) If a provider is requested, before the expiration of 90 days after a program is completed or terminated, to send a written copy of the materials required by subdivisions (c) and (d) of Section

-15- AB 69

1 60022, Section 60024, and Section 60043, the provider shall send 2 them at no charge within three business days after the request, but 3 the provider shall not be required to comply with a request more 4 than once per calendar month or if it reasonably believes the 5 request is made for purposes of harassment. If a request is made 6 more than 90 days after a program is completed or terminated, 7 the provider shall send within a reasonable time a written copy of 8 the materials requested.

- (g) A provider that maintains an Internet Web site shall disclose all of the following on the home page of its Web site or on a page that is clearly and conspicuously connected to the home page by a link that clearly reveals its contents:
 - (1) Its name and all names under which it does business.
- (2) Its principal business address, telephone number, and e-mail address, if any.
 - (3) The names of its principal officers.
- (h) Subject to subdivision (i), if a consumer who has consented to electronic communication in the manner provided by Section 101(c) of the federal act (15 U.S.C. Sec. 7001(c)) withdraws consent as provided in the federal act, a provider may terminate its agreement with the consumer.
- (i) If a provider wishes to terminate an agreement with a consumer pursuant to subdivision (h), it shall notify the consumer that it will terminate the agreement unless the consumer, within 30 days after receiving the notification, consents to electronic communication in the manner provided in Section 101(c) of the federal act (15 U.S.C. Sec. 7001(c)).
- 60024. (a) An agreement under this division shall satisfy all of the following requirements:
 - (1) Be in a record.

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- (2) Be dated and signed by the provider and the individual.
- (3) Include the name of the individual and the address where the individual resides.
- (4) Include the name, business address, and telephone number of the provider.
- (5) Be delivered to the individual immediately upon formation of the agreement.
 - (6) Disclose all of the following:
- 39 (A) The services to be provided.

AB 69 -16-

(B) The amount, or method of determining the amount, of all fees, individually itemized, to be paid by the individual.

- (C) How the provider will comply with its obligations under subdivision (a) of Section 60043.
- (D) That the individual may cancel the agreement as provided in Section 60025.
- (E) That the individual may contact the commissioner with any questions or complaints regarding the provider.
- (F) The address, telephone number, and Internet address or Web site of the commissioner.
- (b) For purposes of paragraph (5) of subdivision (a), delivery of an electronic record occurs when it is made available in a format in which the individual may retrieve, save, and print it and the individual is notified that it is available.
- (c) If the commissioner supplies the provider with any information required under subparagraph (F) of paragraph (6) of subdivision (a), the provider may comply with that requirement only by disclosing the information supplied by the commissioner.
 - (d) An agreement under this division shall provide the following:
- (1) That the individual has a right to terminate the agreement at any time, without penalty or obligation, by giving the provider written or electronic notice, in which case all powers of attorney granted by the individual to the provider are revoked and ineffective.
- (2) That the provider shall notify the individual within five days after learning of a creditor's decision to cease negotiation with the provider. This notification shall include both of the following:
 - (A) The identity of the creditor.
- (B) The right of the individual to modify or terminate the agreement.
- (e) An agreement may confer on a provider a power of attorney to settle the individual's debt for no more than 50 percent of the principal amount of the debt. An agreement shall not confer a power of attorney to settle a debt for more than 50 percent of that amount, but may confer a power of attorney to negotiate with creditors of the individual on behalf of the individual. An agreement shall provide that the provider shall obtain the assent of the individual after a creditor has assented to a settlement for more than 50 percent of the principal amount of the debt.
 - (f) An agreement shall not do any of the following:

—17 — AB 69

(1) Provide for application of the law of any jurisdiction other than the United States and this state.

- (2) Except as permitted by the California Arbitration Act (Title 9 (commencing with Section 1280) of Part 3 of the Code of Civil Procedure), contain a provision that modifies or limits otherwise available forums or procedural rights, including the right to trial by jury, that are generally available to the individual under law other than as provided in this division.
- (3) Contain a provision that restricts the individual's remedies under this division or under another law of this state.
 - (4) Contain a provision that does either of the following:
- (A) Limits or releases the liability of any person for not performing the agreement or for violating this division.
- (B) Indemnifies any person for liability arising under the agreement or this division.
- (g) All rights and obligations specified in subdivision (d) and Section 60025 exist even if not provided in the agreement. A provision in an agreement that violates subdivision (d), (e), or (f) is void.
- 60025. (a) An individual may cancel an agreement before midnight of the third business day after the individual assents to it, unless the agreement does not comply with subdivision (b) or Section 60024 or 60044, in which case the individual may cancel the agreement within 30 days after the individual assents to it. To exercise the right to cancel, the individual shall give notice in a record to the provider. Notice by mail is given when mailed.
- (b) An agreement shall be accompanied by a form that contains the following notice in bold-face type, surrounded by bold black lines:

Notice of Right to Cancel

You may cancel this agreement, without any penalty or obligation, at any time before midnight of the third business day that begins the day after you agree to it by electronic communication or by signing it.

To cancel this agreement during this period, send an e-mail to

E-mail address of provider	
or mail or deliver a signed, dated copy of this notice, or any other writte	en
notice to	

AB 69 — 18 —

Name of provider	
atbefore	midnight on
Address of provider	Date
If you cancel this agreement within the 3-da	y period, we will refund al
money you already have paid us.	
You also may terminate this agreement at ar	ıy later time, but we are no
required to refund fees you have paid us.	
I cancel this agreement,	
Print your name	
 Signature	
Date	

 60026. Unless the commissioner, by rule, provides otherwise, the disclosures and documents required by this division shall be in English. If a provider communicates with an individual primarily in a language other than English, the provider shall furnish a translation into the other language of the disclosures and documents required by this division.

Chapter 4. Fees, Acts, and Practices

60040. (a) Fees charged by a provider shall not exceed 25 percent of the amount of the debt brought into the program.

- (b) A provider shall not impose directly or indirectly a fee or other charge on an individual or receive money from or on behalf of an individual for debt settlement services except as permitted by this section.
- (c) A provider shall not impose charges or receive payment for debt settlement services until the provider and the individual have signed an agreement that complies with Sections 60024 and 60044.
- (d) If an individual assents to an agreement, a provider shall not impose a fee or other charge for educational or counseling services, or the like, except as otherwise provided in this subdivision. The commissioner may authorize a provider to charge an additional fee based on the nature and extent of the educational

-19- AB 69

or counseling services furnished by the provider but in no event shall the fees exceed the limit specified in subdivision (a).

- (e) If a payment to a provider by an individual under this division is dishonored, a provider may impose a reasonable charge on the individual, not to exceed the amount permitted by law.
- 60041. (a) If a provider imposes a fee or other charge or receives money or other payments not authorized by Section 60040, the individual may void the agreement and recover as provided in Section 60051.
- (b) If a provider is not registered as required by this division when an individual assents to an agreement, the agreement shall be voidable by the individual.
- (c) If an individual voids an agreement pursuant to subdivision (b), the provider shall not have a claim against the individual for breach of contract or for restitution.
- 60042. If an individual who has entered into a fee agreement fails for 60 days to make payments required by the agreement, a provider may terminate the agreement.
- 60043. (a) A provider shall provide the accounting required by subdivision (b), as follows:
 - (1) Upon cancellation or termination of an agreement.
- (2) Before cancellation or termination of an agreement pursuant to the following:
 - (A) At least once each month.

- (B) Within five business days after a request by an individual, but the provider shall not be required to comply with more than one request in any calendar month.
- (b) A provider, in a record, shall provide the following to each individual for whom it has established a program if a creditor has agreed to accept as payment in full an amount less than the principal amount of the debt owed by the individual:
 - (1) The total amount and terms of the settlement.
- (2) The amount of the debt when the individual assented to the program.
- (3) The amount of the debt when the creditor agreed to the settlement.
 - (4) The calculation of a settlement fee.
- (c) A provider shall maintain records for each individual for whom it provides debt settlement services for five years after the final payment made by the individual. A provider shall produce a

— 20 — AB 69

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copy of those records and provide them to the individual within a reasonable time after a request for the records. The provider may use electronic or other means of storage of the records.

- 60044. (a) A provider shall not, directly or indirectly, do any of the following:
- (1) Settle a debt on behalf of an individual for more than 50 percent of the principal amount of the debt owed a creditor, unless the individual assents to the settlement after the creditor has assented.
- (2) Take a power of attorney that authorizes it to settle a debt, unless the power of attorney expressly limits the provider's authority to settle debts for not more than 50 percent of the principal amount of the debt owed a creditor.
- (3) Exercise or attempt to exercise a power of attorney after an individual has terminated an agreement.
- (4) Initiate a transfer from an individual's account at a bank or with another person unless the transfer is one of the following:
 - (A) A return of money to the individual.
- (B) Before termination of an agreement, properly authorized by the agreement and this division, for payment of a fee.
- (5) Structure a program in a manner that would result in a negative amortization of any of an individual's debts, unless a creditor that is owed a negatively amortizing debt agrees to refund or waive the finance charge upon payment of the principal amount of the debt.
- (6) Settle a debt or lead an individual to believe that a payment to a creditor is in settlement of a debt to the creditor unless, at the time of settlement, the individual receives a certification or confirmation by the creditor that the payment is in full settlement of the debt.
 - (7) Make a representation that:
- (A) The provider will furnish money to pay bills or prevent attachments.
- (B) Payment of a certain amount will permit satisfaction of a certain amount or range of indebtedness.
- (C) Participation in a program will or may prevent litigation, garnishment, attachment, repossession, foreclosure, eviction, or loss of employment.
- (8) Misrepresent that it is authorized or competent to furnish 40 legal advice or perform legal services.

—21 — **AB 69**

(9) Represent that it is a not-for-profit entity unless it is organized and properly operating as a not-for-profit entity under the law of the state in which it was formed or that it is a tax-exempt entity unless it has received certification of tax-exempt status from the Internal Revenue Service.

- (10) Take a confession of judgment or power of attorney to confess judgment against an individual.
- (11) Employ an unfair, unconscionable, or deceptive act or practice, including the knowing omission of any material information.
- (b) If a provider furnishes debt settlement services to an individual, the provider may not, directly or indirectly, do any of the following:
 - (1) Purchase a debt or obligation of the individual.
- (2) Receive from or on behalf of the individual either of the following:
- (A) A promissory note or other negotiable instrument other than a check or a demand draft.
 - (B) A postdated check or demand draft.

- (3) Lend money or provide credit to the individual, except as a deferral of a settlement fee at no additional expense to the individual.
- (4) Obtain a mortgage or other security interest from any person in connection with the services provided to the individual.
- (5) Force or otherwise require a consumer to deposit their funds into a specific financial institution.
- (6) Except as permitted by federal law, disclose the identity or identifying information of the individual or the identity of the individual's creditors, except to:
 - (A) The commissioner, upon proper demand.
- (B) A creditor of the individual, to the extent necessary to secure the cooperation of the creditor in a program.
 - (C) The extent necessary to administer the program.
- (7) Except as otherwise provided in Section 60040, provide the individual less than the full benefit of a compromise of a debt arranged by the provider.
- (8) Charge the individual for or provide credit or other insurance, coupons for goods or services, membership in a club, access to computers or the Internet, or any other matter not directly

 $AB 69 \qquad -22 -$

1 related to debt settlement services or educational services 2 concerning personal finance.

- (9) Furnish legal advice or perform legal services, unless the person furnishing that advice to or performing those services for the individual is licensed to practice law.
- (10) Advise individuals to stop payment on any of the accounts being handled by the provider.
- (c) This division does not authorize any person to engage in the practice of law.
- 60045. No later than 30 days after a provider has been served with notice of a civil action for violation of this division by or on behalf of an individual who resides in this state at either the time of an agreement or the time the notice is served, the provider shall notify the commissioner in a record that it has been sued.
- 60046. A provider that advertises debt settlement services shall disclose no information in conflict with the information specified in paragraphs (3) and (4) of subdivision (d) of Section 60022.
- 60047. If a provider delegates any of its duties or obligations under an agreement or this division to another person, including an independent contractor, the provider is liable for conduct of the person which, if done by the provider, would violate the agreement or this division.
- 60048. (a) The commissioner may act on its own initiative or in response to complaints and may receive complaints, take action to obtain voluntary compliance with this division, refer cases to the attorney general, and seek or provide remedies as provided in this division.
- (b) The commissioner may investigate and examine, in this state or elsewhere, by subpoena or otherwise, the activities, books, accounts, and records of a person that provides or offers to provide debt settlement services, or a person to which a provider has delegated its obligations under an agreement or under this division, to determine compliance with this division. Information that identifies individuals who have agreements with the provider shall not be disclosed to the public. In connection with the investigation, the commissioner may do either of the following:
- (1) Charge the person the reasonable expenses necessarily incurred to conduct the examination.
- (2) Require or permit a person to file a statement under oath as to all the facts and circumstances of a matter to be investigated.

—23— **AB 69**

(c) The commissioner may adopt rules to implement the provisions of this division in accordance with the California Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).

- (d) The commissioner may enter into cooperative arrangements with any other federal or state agency having authority over providers and may exchange with any of those agencies information about a provider, including information obtained during an examination of the provider.
- (e) The commissioner shall, by rule, establish reasonable fees to be paid by providers for the expense of administering this division.
- (f) The commissioner shall, by rule, adopt dollar amounts instead of those specified in Sections 60001, 60011, 60017, 60040, 60049, and 60051 to reflect inflation, as measured by the United States Bureau of Labor Statistics Consumer Price Index for All Urban Consumers or, if that index is not available, another index adopted by rule by the commissioner. The commissioner shall adopt a base year and adjust the dollar amounts, effective on July 1 of each year, if the change in the index from the base year, as of December 31 of the preceding year, is at least 10 percent. The dollar amount shall be rounded to the nearest one hundred dollars (\$100), except that the amounts in Section 60040 shall be rounded to the nearest dollar.
- (g) The commissioner shall notify registered providers of any change in dollar amounts made pursuant to subdivision (f) and make that information available to the public.
- 60049. (a) The commissioner may enforce this division and rules adopted under this division by taking one or more of the following actions:
- (1) Ordering a provider or a director, employee, or other agent of a provider to cease and desist from any violations.
- (2) Ordering a provider or a person that has caused a violation to correct the violation, including making restitution of money or property to a person aggrieved by a violation.
- (3) Subject to adjustment of the dollar amount pursuant to subdivision (f) of Section 60048, imposing a civil penalty not exceeding ten thousand dollars (\$10,000) for each violation on a provider or a person that has caused a violation.

— 24 — AB 69

1 (4) Prosecuting a civil action to do either or both of the 2 *following:* 3

(A) Enforce an order.

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- (B) Obtain restitution or an injunction or other equitable relief, or both.
 - (5) Intervening in an action brought under Section 60051.
 - (b) Subject to adjustment of the dollar amount pursuant to subdivision (f) of Section 60048, if a person violates or knowingly authorizes, directs, or aids in the violation of a final order issued under paragraph (1) or (2) of subdivision (a), the commissioner may impose a civil penalty not exceeding twenty thousand dollars (\$20,000) for each violation.
 - (c) The commissioner may maintain an action to enforce this division in the County of Sacramento.
 - (d) The commissioner may recover the reasonable costs of enforcing this division under subdivisions (a) to (c), inclusive, including attorney's fees based on the hours reasonably expended and the hourly rates for attorneys of comparable experience in the community.
- (e) In determining the amount of a civil penalty to impose under subdivision (a) or (b), the commissioner shall consider the seriousness of the violation, the good faith of the violator, any previous violations by the violator, the deleterious effect of the violation on the public, the net worth of the violator, and any other factor the commissioner considers relevant to the determination of the civil penalty.
 - 60050. (a) In this section, "insolvent" means the following:
- (1) Having generally ceased to pay debts in the ordinary course of business other than as a result of good-faith dispute.
 - (2) Being unable to pay debts as they become due.
- (3) Being insolvent within the meaning of the federal bankruptcy law (11 U.S.C. Sec. 101 et seg.).
- (b) The commissioner may suspend, revoke, or deny renewal of a provider's registration if:
- (1) A fact or condition exists that, if it had existed when the registrant applied for registration as a provider, would have been a reason for denying registration.
- 38 (2) The provider has committed a material violation of this 39 division or a rule or order of the commissioner under this division.
 - (3) The provider is insolvent.

—25— **AB 69**

(4) The provider or an employee or affiliate of the provider has refused to permit the commissioner to make an examination authorized by this division, failed to comply with paragraph (2) of subdivision (b) of Section 60048 within 15 days after request, or made a material misrepresentation or omission in complying with paragraph (2) of subdivision (b) of Section 60048.

- (5) The provider has not responded within a reasonable time and in an appropriate manner to communications from the commissioner.
- (c) If the commissioner suspends or revokes a provider's registration, the provider may appeal and request a hearing pursuant to the California Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code).
- 60051. (a) If an individual voids an agreement pursuant to subdivision (b) of Section 60041, the individual may recover in a civil action all money paid by or on behalf of the individual pursuant to the agreement, in addition to the recovery under paragraphs (3) and (4) of subdivision (c).
- (b) If an individual voids an agreement pursuant to subdivision (a) of Section 60041, the individual may recover in a civil action three times the total amount of the fees, charges, money, and payments made by the individual to the provider, in addition to the recovery under paragraph (4) of subdivision (c).
- (c) Subject to subdivision (d), an individual with respect to whom a provider violates this division may recover the following in a civil action from the provider and any person that caused the violation:
- (1) Compensatory damages for injury, including noneconomic injury, caused by the violation.
- (2) Except as otherwise provided in subdivision (d) and subject to adjustment of the dollar amount pursuant to subdivision (f) of Section 60048, with respect to a violation of Section 60022, 60024, 60025, 60026, 60040, 60043, or subdivisions (a) or (b) of Section 60044, the greater of the amount recoverable under paragraph (1) or five thousand dollars (\$5,000).
- *(3) Punitive damages.*

(4) Reasonable attorney's fees and costs.

AB 69 -26-

(d) In a class action, except for a violation of paragraph (5) of subdivision (a) of Section 60044, the minimum damages provided in paragraph (2) of subdivision (c) shall not apply.

- (e) In addition to the remedy available under subdivision (c), if a provider violates an individual's rights under Section 60025, the individual may recover in a civil action all money paid or deposited by or on behalf of the individual pursuant to the agreement, except for amounts paid to creditors.
- (f) A provider shall be not liable under this section for a violation of this division if the provider proves that the violation was not intentional and resulted from a good-faith error notwithstanding the maintenance of procedures reasonably adapted to avoid the error. An error of legal judgment with respect to a provider's obligations under this division is not a good-faith error. If, in connection with a violation, the provider has received more money than authorized by an agreement or this division, the defense provided by this subdivision shall not be available unless the provider refunds the excess within two business days of learning of the violation.
- 60052. If an act or practice of a provider violates both this division and Chapter 5 (commencing with Section 17200) of Part 2 of Division 7 of the Business and Professions Code, an individual may not recover under both for the same act or practice.
- 60053. (a) An action or proceeding brought pursuant to subdivision (a), (b), or (c) of Section 60049 shall be commenced within four years after the conduct that is the basis of the commissioner's complaint.
- (b) An action brought pursuant to Section 60051 shall be commenced within two years after the latest of one of the following:
 - (1) The individual's last transmission of money to a provider.
- (2) The date on which the individual discovered or reasonably should have discovered the facts giving rise to the individual's claim.
- (3) Termination of actions or proceedings by the commissioner with respect to a violation of the division.
- (c) The period prescribed in paragraph (2) of subdivision (b) shall be tolled during any period during which the provider or, if different, the defendant has materially and willfully misrepresented information required by this division to be disclosed to the

—27 — **AB 69**

individual, if the information so misrepresented is material to the establishment of the liability of the defendant under this division.

60054. In applying and construing this division, consideration shall be given to the need to promote uniformity of the law with respect to its subject matter among states that enact this division.

60055. This division shall not apply to agreements between an individual and a provider for the performance of debt settlement services that was entered into prior to the operative date of this division.

60056. If any provision of this division or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this division that can be given effect without the invalid provision or application, and to this end the provisions of this division are severable.

60057. The division shall be operative on June 1, 2008.

SEC. 3. Division 22 (commencing with Section 70000) is added to the Financial Code, to read:

DIVISION 22. DEBT MANAGEMENT

Chapter 1. General Provisions

70000. This division shall be known and may be cited as the Debt Management Act.

70001. As used in this division, the following definitions shall apply:

- (a) "Debt management services" means the receiving of money from a consumer for the purpose of distributing that money to or among one or more of the consumer's creditors in full or partial payment of the consumer's obligations in accordance with a plan arranged or administered by the provider of the debt management service, on terms or conditions more favorable to the consumer than in the contract or agreement, whether express or implied, between the consumer and the creditor.
- (b) "Licensee" means a person licensed under this division who solicits debt management services business within this state, and in connection with that solicitation and in return for a fee or other consideration, provides debt management services to a consumer residing in this state.
 - (c) "Department" means the Department of Corporations.

AB 69 — 28 —

(d) "Commissioner" means the Commissioner of Corporations.

- (e) "Consumer" means an individual who owes money to one or more creditors for personal, family, or household purposes and includes an individual who owes money jointly with one or more other individuals.
 - (f) "Person" means an individual, organization, or entity.
- 70002. (a) The provisions of this division shall not apply to the following when engaged in the regular course of their respective professions and businesses:
- (1) An attorney at law, if providing debt management services incidental to his or her law practice.
- (2) A certified public account, if providing debt management services incidental to his or her accounting practice.
- (3) Banks, savings and loan associations, or financing and lending institutions duly authorized and licensed to transact business under the laws of this state or of the United States.
- (4) A title insurer or escrow company, while doing an escrow business.
- (5) An employee or agent of a licensee, acting solely in the capacity of an employee or agent for that licensee.
 - (6) A judicial officer or person acting under court order.
- (7) Bill paying service providers and money transmitters that do not initiate any contact with individual creditors of the consumer to arrange a new payment schedule, compromise, or otherwise modify terms of the debt.
- (8) A credit counseling agency licensed under Division 23 (commencing with Section 80000).
- (b) Licensees shall be exempt from the provisions of Chapter 14 (commencing with Section 1800) of Division 1.
- 70003. All licensing fees collected by the commissioner pursuant to this division shall be deposited in the Debt Management Fund, which is hereby created in the State Treasury
- and, notwithstanding Section 13340 of the Government Code, is
- 34 continuously appropriated to the department for the purposes of
- 35 administering this division.

-29 - AB 69

CHAPTER 2. LICENSING

- 70010. (a) No person shall engage in the business of providing debt management services without having first obtained a license from the commissioner.
- (b) A contract for debt management services made by a person without a license shall be null and void.
- 70011. (a) A person desiring to act, or to continue to act, with respect to consumers in this state as a provider of debt management services shall apply to the commissioner for an initial license and for renewal of a license granted in accordance with this division.
- (b) The initial licensure application and the renewal application shall each be in a form prescribed by the commissioner and shall be accompanied by those documents as required by the commissioner, including, but not limited to, the blank copy of the written agreement the applicant intends to use as described in Section 70021. The commissioner may refuse an application if it contains erroneous or incomplete information.
- (c) The initial application for licensure may be filed at any time and shall include an initial application fee as determined by the commissioner. A license under this chapter shall expire on December 31 of the year it was approved. An annual renewal application shall be filed by December 1 of each year for the following year and shall include a renewal fee as determined by the commissioner.
- (d) The commissioner shall take action on an initial licensure application within 60 days and on a renewal application within 30 days after the commissioner has accepted the application as complete.
- (e) The commissioner shall not issue a license unless he or she, upon investigation, finds the applicant, and its controlling parties, if applicable, to be of sound financial standing, financially responsible, familiar with debt management services and consumer education programs, and of an overall character and fitness as to warrant belief that the business of the applicant will be operated honestly and fairly within the purposes of this division.
- (f) (1) Upon written request by the applicant, the applicant is entitled to a hearing on the question of the applicant's qualifications for licensure if the commissioner has notified the applicant in writing that the applicant was denied a license or if

AB 69 -30-

the commissioner has not issued a license within 60 days after the application for the license was accepted as complete by the commissioner.

- (2) A request for a hearing may not be made more than 90 days after the application was accepted as complete or more than 90 days after the commissioner mailed a written notice to the applicant stating that the application was denied and the reasons for the denial.
- 70012. (a) At the time of filing the licensure application, the applicant shall furnish to the commissioner a cash or surety bond in the amount of twenty-five thousand dollars (\$25,000).
- (b) Each bond shall be conditioned upon the faithful accounting of all moneys collected upon accounts entrusted to the licensee, and its employees and agents, and upon the faithful observance of the provisions of this division and the written agreement between the licensee and the consumer. The bond shall be approved by the commissioner and filed in the office of the commissioner. The bond shall remain in force and effect until the cash or surety is released from liability by the commissioner, or until the cash or surety bond is canceled by the surety. The surety may cancel the bond and be relieved of further liability by delivering 30 days' written notice to the commissioner. The cancellation does not affect any liability incurred or accrued prior to the termination of the 30-day period.
- (c) Any person who suffers any loss or damage by reason of the neglect or default of a licensee or his or her employees or agents or by the licensee's violation of any of the provisions of this division or of the written agreement between the licensee and the consumer shall have a right of action against the licensee and the sureties on his or her bond. No action shall be brought on the bond by any person after the expiration of two years from the time when the act or default occurred.
- (d) When an action is commenced on the bond of a licensee, the commissioner may require the filing of a new bond, and immediately upon the recovery of any action on the bond, the licensee shall file a new bond. Failure of a licensee to file a new bond within 10 days of the recovery on a bond, or within 10 days after notification that a bond is required, shall constitute sufficient grounds for the suspension or revocation of a license.
- (e) The applicant for licensure may, in lieu of the bond, deposit cash, a certificate of deposit, or government bonds in the amount

-31 AB 69

of twenty-five thousand dollars (\$25,000). These deposits shall be made with the commissioner and are subject to the same terms and conditions as provided with respect to the bond in this section. Any interest or earnings on those deposits shall be payable to the licensee.

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CHAPTER 3. REGULATION

- 70020. (a) Within two business days of receipt, all funds received by a licensee from or on behalf of a consumer for payment to a creditor or creditors shall be deposited by the licensee for the benefit of the consumer in a trust account in a federally insured state or federal bank, savings bank, savings and loan association, or credit union. Any trust account established to receive consumer funds shall be free from trustee process and shall not be available to creditors of the licensee.
 - (b) A licensee shall do all of the following:
 - (1) Maintain separate records of account for each consumer.
- (2) Remit funds received from or on behalf of consumers for payment to creditors to the creditors within 15 days after receipt or by the scheduled disbursement date, whichever is later, unless the reasonable payment of one or more of the consumer's obligations requires that these funds be held for a longer period so as to accumulate a certain sum of funds.
- (3) Correct or remedy any misdirected payments resulting from an error by the licensee and reimburse the consumer for any actual costs or fees imposed by a creditor as a result of that misdirection.
- (c) A licensee shall not commingle trust accounts established for the benefit of consumers with any operating accounts of the licensee or any other accounts.
- 70021. (a) A licensee shall not perform debt management services for a consumer unless the consumer and the licensee have first executed a written agreement with regard to the debt management services to be provided by the licensee. A copy of the completed written agreement shall be provided to the consumer.
- (b) Each written agreement between a consumer and a licensee shall be signed and dated by the consumer and shall include all of the following:
 - (1) The name and address of the consumer and the licensee.

AB 69 -32-

(2) A full description of the debt management services to be performed for the consumer by the licensee.

- (3) Complete and conspicuous disclosure of any fair and reasonable fees to be charged to the consumer for debt management services.
- (4) Disclosure, if applicable, that the licensee may also receive payments from creditors.
- (5) Disclosure of the existence of the cash or surety bond on file with or the deposit held by the commissioner.
- (6) A notice that the consumer may contact the commissioner with any questions or concerns regarding the licensee.
- (7) A notice that the consumer may cancel the written agreement prior to midnight of the third business day after the day on which the consumer signed the agreement.
- (8) A notice that either party may cancel the written agreement by providing a written notice 10 days in advance of the proposed cancellation to the other party.
- (9) A complete list of the consumer's obligations that are subject to the written agreement and the names and addresses of the creditors holding those obligations.
- (10) A full description and schedule of the periodic amounts to be remitted to the licensee for payment to the consumer's creditors, the amount to be remitted to each creditor, and the estimated period of time required to discharge the listed debts under the proposed plan.
- (11) The identification of the federally insured state or federal bank, savings bank, savings and loan association, or credit union where funds remitted by a consumer for payment to one or more creditors will be held.
- (12) A notice to the consumer that by executing the written agreement the consumer authorizes the federally insured state or federal bank, savings bank, savings and loan association, or credit union to disclose financial records relating to the trust account in which the consumer's funds are held pursuant to this division to the commissioner during the course of any examination of the licensee by the commissioner.
 - (13) A notice as follows:

-33- AB 69

NOTICE TO CONSUMER: Do not sign this written agreement before you read it. You must be given a copy of this written agreement.

- (c) Each applicant for licensure under this division shall file with the application a blank copy of the written agreement intended to be used between the licensee and consumer and shall also file with the commissioner a copy of all subsequent changes and amendments to the written agreement.
 - 70022. Each licensee shall do all of the following:
- (a) Provide each consumer receiving its debt management services periodic written reports accounting for funds received from the consumer for payment to the creditor or creditors listed in the consumer's written agreement with the licensee and disbursements made to each creditor on the consumer's behalf since the last report. The licensee shall provide these reports to the consumer at least monthly.
- (b) Maintain in its offices, or other location as permitted by the commissioner, the books, accounts, and records necessary for the commissioner to determine whether the licensee is complying with the provisions of this division and the rules and regulations adopted by the commissioner pursuant to this division.
- (1) These books, accounts, and records shall be maintained separate and apart from any other business in which the licensee is involved.
- (2) The licensee shall maintain all of these books, accounts, and records for six years following the final transaction with each consumer. Retention of copies created by photographic or electronic imaging shall satisfy this requirement.
- (c) Within 120 days after the close of its fiscal year, cause an independently audited financial reconciliation of the trust account to be prepared.
- (d) Respond to any complaint initiated by a consumer within 10 business days of receipt of the complaint.
- (e) Allow rescission of a written agreement when written notice of rescission is given by the consumer within three business days after the consumer signed the written agreement. Notice of rescission, if given by mail, shall be deemed given when deposited in a mailbox with the correct address and postage prepaid. Upon receipt of notice of the rescission, the licensee shall return to the

AB 69 — 34 —

consumer all undisbursed trust funds and all service fees received from or on behalf of the consumer.

- (f) Allow cancellation of a written agreement at any time upon receipt of written notice 10 days in advance of the termination date. At the time of termination, the licensee shall return to the consumer all undisbursed trust funds received from or on behalf of the consumer, including all unearned service fees.
- (g) Notify the commissioner in writing within 15 days of a change in the licensee's control parties, including, but not limited to, the licensee's officers or directors. The licensee shall provide to the commissioner any information that the commissioner considers necessary to approve the change or to determine whether a new application for a license is required because of the change in control parties. If the commissioner so requires, the licensee shall file an application for a new license, together with all applicable application fees, within 30 days.
- (h) Notify the commissioner in writing within 15 days of a change in the place of business or the name under which the license is issued and submit the license to the commissioner for modifications to reflect the change.
- (i) Notify the commissioner in writing within 15 days after termination of the business of the licensee or of a branch office and surrender the license to the commissioner.

CHAPTER 4. PROHIBITIONS

70030. (a) A licensee shall not do any of the following:

- (1) Accept business from a consumer unless its appears on the basis of a reasonable budget analysis, reduced to writing and given to the consumer, that the consumer can reasonably meet the payments agreed upon by the licensee and the consumer and that the agreed upon payment is sufficient to pay the service charges to the licensee and the amount of the proposed payments to creditors as agreed upon by the licensee and consumer. The licensee shall make the budget analysis available for the inspection by the commissioner. A budget analysis shall not be deemed unreasonable if facts, which would prove it to be inaccurate, were not furnished to the licensee by the consumer.
- (2) Structure a written agreement for the consumer that, at the conclusion of the projected term for the consumer's participation

35 AB 69

in the debt management service agreement, would result in negative amortization of any of the consumer's obligations to creditors.

- (3) Advertise its debt management services in any manner whatsoever which includes any false, misleading or deceptive statement or representation with regard to the services to be performed by the licensee or the charges to be made for those debt management services.
 - (4) Purchase any debt or obligation of a consumer.
 - (5) Lend money or provide credit to any consumer.
- (6) Obtain a mortgage or other security interest in a consumer's property.
 - (7) Operate as a debt collector in this state.
- (8) Execute any written agreement to be signed by the debtor unless the written agreement is filled in completely.
- (b) No licensee, or any employee, agent, manager, or officer of that licensee, shall be a manager, officer, or owner, of any creditor or a subsidiary of any creditor, that is receiving or will receive payments from the licensee on behalf of a consumer with whom the licensee has contracted pursuant to a written agreement.

Chapter 5. Enforcement

- 70040. (a) A person providing debt management services without a license and a licensee that violates any provision of this division or any rule adopted by the commissioner pursuant to this division or that, through any unfair or deceptive practice, causes actual damage to a consumer are subject to enforcement action pursuant to subdivision (b).
- (b) The following enforcement actions may be taken by the commissioner or, as applicable, by an aggrieved consumer for violations of any provision of this division or any rule adopted pursuant to this division or for any unfair or deceptive practices that cause actual damage to the consumer:
- (1) After notice and hearing, a cease and desist order from the commissioner.
- (2) When in the opinion of the commissioner immediate action is required to protect the public interest, a cease and desist order without prior notice and hearing after which the commissioner shall afford an opportunity for a hearing.

AB 69 — 36—

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(3) After notice and hearing, forfeiture of that portion of the required cash or surety bond or deposit as may make aggrieved parties whole.

- (4) A civil action by the commissioner through the Attorney General, after which a court may assess a civil penalty payable to the state of not more than five thousand dollars (\$5,000).
- (5) A civil action by an aggrieved consumer in which that consumer has the right to recover actual damages from the licensee or unlicensed person in an amount determined by the court in addition to costs of the civil action together with reasonable attorney's fees.
- 12 (6) Revocation, suspension, or nonrenewal of the licensee's license.
 - 70041. (a) After notice and hearing, the commissioner may suspend, revoke, or decline to renew a license if the commissioner finds that one of the conditions of subdivision (b) is satisfied.
 - (b) The following are grounds for suspension, revocation, or nonrenewal of a license issued under this division:
 - (1) The licensee or a control party, in an initial application or a renewal application, has made a material misrepresentation of fact which the person knows or should have known was false when made.
 - (2) A fact or condition exists that, if it had existed at the time the licensee applied for a license, would have been grounds for denying the application.
 - (3) The licensee knowingly violates this division or rule or a order validly adopted by the commissioner under authority of this division.
 - (4) The licensee is insolvent.
 - (5) The licensee refuses to permit the commissioner to make an examination authorized by this division.
 - (6) The licensee fails to respond within a reasonable time and in an appropriate manner to communications from the commissioner.
 - (c) The list set forth in subdivision (b) shall not limit the authority of the commissioner to deny renewal of a license to a licensee who does not then meet the requirements for the initial issuance of a license.
- 39 70042. The commissioner may also exercise the following 40 powers and functions:

-37 — AB 69

(a) Receive and act on complaints, take action to obtain voluntary compliance with this division, or refer cases to the Attorney General, who shall appear for and represent the commissioner in court.

- (b) Adopt reasonable administrative regulations, not inconsistent with this division, to carry out the requirements of this division.
- (c) Examine the books, accounts, and records of any licensee, make an investigation to determine compliance with this division, and charge the reasonable expenses necessarily incurred to conduct the examinations to the licensee. In no event shall a licensee be examined more than once in any two-year period unless for cause shown based on consumer complaints or other exigent reasons as determined by the commissioner.
- 70043. The commissioner may take any of the following actions at his or her discretion:
- (a) Make public or private investigations within or outside of this state necessary to determine whether any person has violated, or is about to violate, any provision of this division or any rule or order promulgated pursuant to this division, or to aid in the enforcement of the law.
- (b) Make public any information concerning any violation of this division or any rule or order promulgated pursuant to this division.
- 70044. (a) For the purpose of any investigation or proceeding under this division, the commissioner, or any officer designated by the commissioner, may administer oaths and affirmations, subpoena witnesses, compel their attendance, take evidence, and require the production of any books, papers, correspondence, memoranda, agreements, or other documents or records the commissioner deems relevant or material to the inquiry.
- (b) In case of refusal to obey a subpoena issued to a person, the superior court may upon application by the commissioner, issue to the person an order requiring the person to appear before the commissioner, or an officer designated by the commissioner, and produce documentary evidence, if so ordered, or to give evidence relating to the matter under investigation or in question. Failure to obey the order of the court may be punished by the court as contempt.
- (c) No person is excused from attending or testifying, or from producing any document or record, before the commissioner in

— 38 — AB 69

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obedience of a subpoena of the commissioner, or any officer 2 designated by the commissioner, in any proceeding instituted by 3 the commissioner on the ground that the testimony or evidence 4 required of the person may incriminate the person or subject the 5 person to a penalty or forfeiture. However, after validly claiming the privilege against self-incrimination, no individual may be 6 prosecuted or subjected to any penalty or forfeiture for, or on 8 account of, any transaction, matter, or thing for which the person is compelled to testify or produce pursuant to this division, except 10 that the individual testifying is not exempt from prosecution and punishment for perjury or contempt committed in testifying.

- (d) The cost of any review, examination, audit, or investigation made by the commissioner under this division shall be paid to the commissioner by the person subject to the review, examination, audit, or investigation. The commissioner may maintain an action for the recovery of these costs in any court of competent jurisdiction. In determining the cost, the commissioner may use the actual amount of the salary or other compensation paid to the persons making the review, examination, audit, or investigation plus the actual amount of expenses, including overhead reasonably incurred in the performance of the work.
- 70045. (a) Whenever it appears to the commissioner that a licensee has engaged, or is about to engage, in any act or practice constituting a violation of this division, or any rule or order promulgated pursuant to this division, the commissioner may, at his or her discretion, revoke the license or bring an action in the name of the people of the State of California in the superior court to enjoin the acts or practices or to enforce compliance. Upon a proper showing, a permanent or preliminary injunction, a restraining order, or a writ of mandate shall be granted and a receiver or conservator may be appointed.
- (b) The commissioner, upon learning of a person providing services in this state without a license required by this division, shall immediately file an action to require the cessation of those business operations until the person obtains a license from the commissioner.
- 70046. (a) If, upon inspection or investigation based upon a complaint or otherwise, the commissioner has cause to believe that a person is engaged in business without a license required by this division, or a person or licensee is violating any provision of

-39 - AB 69

this division or any rule or order promulgated pursuant to this division, the commissioner may issue a citation to that person or licensee in writing describing with particularity the basis of the citation. Each citation may contain an order to desist and refrain and an assessment of an administrative penalty not to exceed two thousand five hundred dollars (\$2,500) or, if the violation is willful, not to exceed ten thousand dollars (\$10,000).

- (b) If within 30 days from the receipt of the citation, the person or licensee cited fails to notify the commissioner that he or she intends to request a hearing, the citation shall be deemed final. Any hearing under this section shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.
- (c) The sanctions authorized under this section shall be separate from, and in addition to, all other administrative, civil, or criminal remedies.

70047. In any action brought under this division, the commissioner is entitled to receive costs, which, in the discretion of the court, shall include an amount representing reasonable attorney's fees and any related expenses incurred in the action.

70048. The remedies available to the commissioner pursuant to this division are not exclusive and may be sought and employed in any combination deemed advisable by the commissioner to enforce the provisions of this division.

70049. Any amounts collected by the commissioner in any action shall be paid into the State Corporations Fund.

70050. This division shall not apply to agreements between a consumer and a provider of debt management services entered into prior to the operative date of this division.

70051. This division shall become operative on June 1, 2008. SEC. 4. Division 23 (commencing with Section 80000) is added to the Financial Code, to read:

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DIVISION 23. CREDIT COUNSELORS

CHAPTER 1. GENERAL PROVISIONS

80000. This division is known and may be cited as the Credit Counselors Law.

AB 69 — 40 —

1 80001. The following definitions apply for the purposes of this 2 division:

- (a) "Agency" means a nonprofit community service organization that meets all of the following criteria:
- (1) Is tax exempt under Section 501(c)(3) of the Internal Revenue Code.
- (2) Its principal functions are the following:
- (A) Consumer credit education.
- (*B*) Counseling on consumer credit problems and family budgets.
- 10 (C) Arranging or administering debt management plans.
 - (D) Arranging or administering debt settlement plans.
 - (3) Limits its board of directors to retailers, lenders in the consumer credit field, educators, attorneys, social service organizations, employer and employee organizations, and related groups with expertise in finance or that serve educational, benevolent, fraternal, religious, charitable, social, or reformatory purposes.
 - (4) Incorporates in this state or any other state as a nonprofit corporation and operates pursuant to either the Nonprofit Public Benefit Corporation Law (Part 2 (commencing with Section 5110) of Division 2 of Title 1 of the Corporations Code) or the Nonprofit Mutual Benefit Corporation Law (Part 3 (commencing with Section 7110) of Division 2 of Title 1 of the Corporations Code).
 - (b) "Commission" means the Department of Corporations.
 - (c) "Commissioner" means the Commissioner of Corporations.
 - (d) "Consumer" means an individual who owes money to one or more creditors for personal, family, or household purposes and includes an individual who owes money jointly with one or more other individuals.
 - (e) "Counselor" means an employee or agent of the agency who designs a debt management plan and provides consumer budget planning, debt counseling, and personal financial education services.
 - (f) "Debt management plan" or "DMP" a method of paying a debtor's obligations in installments on a monthly basis through a program whereby an agency agrees to engage in distribution services on behalf of a consumer, or multiple consumers in a joint account situation, with the consumer's creditors and under which the consumer or consumer's agent transfers funds of the consumer

—41 — **AB 69**

or control of those funds to the agency for distribution to the consumer's creditors.

- (g) "Debt settlement plan" means a method of paying a debtor's obligations in a negotiated amount to each creditor on a one-time basis.
 - (h) "Licensee" means a person licensed under this division.
- (i) "Person" means any individual, firm, corporation, limited liability company, partnership, association, trust, or legal or commercial entity or group of individuals however organized.

Chapter 2. Licensing

- 80010. An agency, as defined in Section 80001, shall obtain a license from the commissioner. The application for the license shall include all of the following:
- (a) The name and address of the agency. If the agency is a partnership, firm, or association, the application shall state the name and address of each partner or member. If the agency is a corporation or limited liability company, the application shall state the name and address of each director, officer, member, registered agent, and principal. If the agency is a business trust, the application shall state the name and address of each trustee and beneficiary.
- (b) The address of each location where the agency will conduct the business.
- (c) Audited financial statements for the agency for the most recent preceding fiscal year. If the agency does not have audited financial statements, the agency shall submit unaudited financial statements.
- (d) Evidence that the agency meets all of the criteria listed in subdivision (a) of Section 80001.
 - (e) A current copy of the agency's standard DMP agreement.
- (f) Proof of accreditation through a nationally recognized accrediting body such as the Council on Accreditation or the International Standards Organization. If the agency has not had the opportunity to obtain accreditation, it shall provide proof of registration with a recognized accrediting body along with a schedule under which it plans to obtain accreditation. The agency shall obtain accreditation within six months of the date of its application.

AB 69 — 42 —

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(g) Proof of counselor certification through a nationally recognized certification body approved by the commissioner.

- (h) A written notice with the name, address, and telephone number of the federally insured state or federal bank, savings bank, savings and loan association, or credit union where the agency maintains its trust account, the name in which the account is held, and the account number. The account information required by this subdivision shall be kept confidential pursuant to the laws governing disclosure of public records, including the California Public Records Act, Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code, and the rules adopted thereunder.
- (i) An irrevocable written consent providing that after licensure, if the commissioner takes possession of the property and business of the agency, all books, records, property, and business, including trust accounts and any other accounts holding consumers' funds, shall be immediately turned over to the commissioner or a receiver appointed pursuant to this division. The consent shall be signed by the agency and the federally insured state or federal bank, savings bank, savings and loan association, or credit union where the agency maintains its trust account. The consent shall be binding upon the agency and the financial institution it designated. Any objection to the consent shall be made pursuant to the laws of this state in the forum in which the proceeding to take possession or appointment of the receiver has been filed. The agency and the financial institution it designated shall further consent to the jurisdiction of the commissioner for the purpose of any investigation or proceeding under this division. The consent required by this subdivision shall include the name, title, and signature of an official of the financial institution designated by the agency who is authorized to consent on behalf of the institution and the name, title, and signature of the chief executive officer or president of the agency.
- (j) Payment of an annual nonrefundable application fee of five hundred dollars (\$500) and an additional fee of one hundred dollars (\$100) for each additional agency location.
- (k) Other information concerning the financial responsibility, background, experience, and activities of the agency and the persons identified in subdivision (a), as the commissioner may require.

—43 — **AB 69**

80011. The commissioner shall approve or deny an application for licensure within 60 days after the date of receipt of an application satisfying the requirements of Section 80010. The commissioner may extend the 60-day period for 30 additional days. If the commissioner does not act on the application before the expiration of this period, the application shall be deemed approved, and the commissioner shall issue a license to the agency.

80012. (a) The commissioner may deny an application for a license for any of the following reasons:

- (1) The application is not accompanied by the requisite fee payment.
- (2) The application contains information that is materially erroneous or incomplete.
- (3) An officer, director, owner, partner, member, or employee of the agency was convicted of a crime involving the violation of state or federal securities laws or of a crime involving moral turpitude or dishonesty, or a civil judgment in a case involving any of these matters was entered against him or her.
- (4) The commissioner finds that the financial responsibility, experience, character, or general fitness of the agency or its officers, directors, owners, partners, members, employees, or agents is not adequate to demonstrate that the agency will be operated in compliance with this division.
- (b) Within seven days of denying the application, the commissioner shall inform the applicant in writing of the reasons for the denial. Within 30 days of the date of receipt of the denial, the applicant may request a hearing pursuant to the provisions of Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.
- 80013. A license issued pursuant to this division shall remain in force until it has been surrendered, revoked, or suspended. The surrender, revocation, or suspension of a license shall not effect any preexisting legal right or obligation of the licensee.

Chapter 3. Regulation

80020. The licensee shall maintain and keep current and accurate books, records, and accounts relating to its business in accordance with generally accepted accounting principles and store them in a readily accessible place for a period of not less

AB 69 — 44 —

than five years from the ending date of the fiscal year in whichany transaction recorded therein occurred.

80021. The licensee shall deposit any money received from a consumer for its services in a non-interest-bearing trust, maintained specifically for purposes of administering a debt management plan or debt settlement plan, in a federally insured state or federal bank, savings bank, savings and loan association, or credit union.

80022. The licensee shall maintain at all times a cash or surety bond in the amount of twenty-five thousand dollars (\$25,000) issued by a surety licensed in this state. The bond shall be conditioned upon the obligor honestly and faithfully applying all funds received, honestly and faithfully performing all obligations and undertakings required under this division, and paying to the state and to any person all money that becomes due and owing to the state or to any person owed by the obligor of the bond.

80023. The licensee shall not assess a consumer a fee or other charge or receive money from, or on behalf of, a consumer to offset the licensee's actual and necessary expenses except as provided in Section 80031.

80024. The licensee shall report all of the following to the consumer at least once every three months, or upon the consumer's request, for any debt management plan or debt settlement plan:

- (a) The total amount received from the consumer.
- (b) The total amount paid to each creditor.
- (c) The total amount any creditor has agreed to accept as payment in full on any debt owed by the consumer.
 - (d) Any amount paid to the licensee by the consumer.
 - (e) Any amount held in reserve.

80025. The licensee shall maintain accreditation by an independent accrediting organization, including either the Council on Accreditation or the International Standards Organization, with sector certification.

80026. The licensee shall not engage in any act or practice in violation of Section 17200 or 17500 of the Business and Professions Code.

80027. The licensee shall adopt and implement on a continuous basis, policies or procedures of best practices that are designed to prevent improper debt management or debt settlement practices and to prevent theft and misappropriation of funds. Failure to

-45- AB 69

comply with any of the following requirements shall constitute improper debt management or debt settlement practices, as applicable:

- (a) Obtain counselor certification conducted by a nationally recognized third-party certification program that certifies that all of the licensee's counselors receive proper training and are qualified to provide financial assistance prior to performing counseling services in this state.
- (b) Disburse funds no later than 15 days after receipt of valid funds, or by a scheduled disbursement date, whichever is the longer duration of time.
- (c) Transmit funds utilizing electronic payment processing when available.
- (d) Implement an inception date policy, which shall include an agreement that a consumer's first disbursement pursuant to a debt management plan shall be received within 90 days of agreeing to the debt management plan service. The debt management plan shall include all items described in Section 80024 and shall be provided to the consumer prior to the inception date of the plan. A description of best practices of the licensee and of the consumer complaint resources shall be issued to the consumer not later than the first payment date.
- (e) Respond to, and research, any complaint initiated by a consumer within five business days of receipt of the complaint and resolve each complaint in a prompt and reasonable manner.
- (f) Prohibit a policy requiring a debt management plan consumer to utilize additional ancillary services.
- (g) Provide access to debt management plan services regardless of the consumer's ability to pay fees related to the debt management plan, lack of creditor participation, or the amount of the consumer's outstanding debt.
- (h) Implement policies that specifically prohibit credit counselors from receiving financial incentives or additional compensation based on the outcome of the counseling process.
- (i) Prohibit the practice of paying referral fees to consumers or other third parties who refer new clients to the licensee.
- (j) Disclose in all written contracts with consumers the portion of funding that is provided by creditors for the licensee.
- (k) Disclose in all written contracts for debt management plans or debt settlement plans that these plans are not suitable for all

AB 69 — 46 —

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consumers and that consumers may request information on other options, including, but not limited to, bankruptcy.

- (l) Fully disclose all services to be provided by the licensee and any initial and ongoing fees to be charged by the licensee for services, including, but not limited to, contributions to the licensee.
- (m) Prohibit the licensee or any affiliate of the licensee from purchasing debt from a consumer.
- (n) Prohibit the licensee from offering loans to consumers involving the charging of interest.
- (o) Prominently disclose in written contracts with consumers any financial arrangement between the agency and any lender or any provider of financial services if the licensee receives any form of compensation for referring consumers to that lender or provider of financial services.
 - (p) Provide professional liability insurance coverage.
- (q) Provide the consumer a written individualized evaluation of his or her financial status and an initial debt management plan for the consumer's debts with specific recommendations regarding actions the consumer should take.
- (r) Provide the consumer enrolling in a debt management plan a written reliable estimate of the length of time it will take to complete the plan and identify the total debt owed to each creditor included in the plan, the proposed payment to each creditor, and any fees that would be charged for administering the plan. The estimate shall be provided prior to receipt of the consumer's first deposit.
- (s) Provide a copy of the licensee's best practices to the consumer, upon request.
- 80028. The licensee shall insert the following statement, in not less than 10-point type, in its debt management plan and debt settlement plan agreements:
- "Complaints related to this agreement may be directed to the California Department of Corporations. This agency has adopted best practices for debt management plans and debt settlement plans, and a copy of this document will be provided to you upon request."
- 80029. The licensee shall provide written notice to the commissioner within 30 days of the date of its dissolution or its termination of the activities for which it is licensed under this division.

AB 69

80030. The licensee shall submit to the commissioner, at its expense, an audit report containing audited financial statements covering the calendar year or the fiscal year, if the licensee has an established fiscal year. The reports shall be submitted 120 days after the close of the calendar or fiscal year, as applicable. The licensee shall submit with the annual financial statements a declaration that conforms to Section 2015.5 of the Code of Civil Procedure executed by an official authorized by the board of the licensee stating that the licensee complies with this chapter. The annual audited financial statements shall also include a separate written statement that identifies the name, address, contact person, and telephone number for the licensee.

- 80031. (a) The licensee shall receive from a consumer not more than the following maximum amounts to offset its actual and necessary expenses for its services:
- (1) A one-time sum not to exceed fifty dollars (\$50) for education and counseling services combined in connection with debt management or debt settlement services.
- (2) A sum not to exceed 8 percent of the money disbursed monthly or thirty-five dollars (\$35) per month, whichever is less, for debt management plans.
- (3) A sum not to exceed 15 percent of the amount of the debt forgiven for negotiated debt settlement plans.
- (b) A licensee shall not require any advance payment or deposit on a debt settlement plan and may require payment of fees only upon successful settlement of the debt.
- (c) The fees allowed pursuant to this section shall be the only fees that a licensee may charge for any services related to a debt management plan or a debt settlement plan. The commissioner has the authority to change these fees from time to time to insure that consumers have continued access to these services.
- (d) For purposes of this section, a household shall be considered one consumer.
- 80032. (a) Each licensee shall pay to the commissioner its pro rata share of all costs and expenses reasonably incurred in the administration of this division, as estimated by the commissioner, for the ensuing year and any deficit actually incurred or anticipated in the administration of the program in the year in which the assessment is made. The assessment shall be based on the number of debt management plan clients served by each licensee.

AB 69 — 48 —

(b) On or before the 20th day of May in each year, the commissioner shall notify each licensee by mail of the amount assessed and levied against it and that amount shall be paid within 30 days thereafter. If payment is not made within 30 days, the commissioner may assess and collect a penalty, in addition to the assessment, of 1 percent of the assessment for each month or part of a month that the payment is delayed or withheld.

- (c) If a licensee fails to pay the assessment on or before the 30th day of June following the day upon which payment is due, the commissioner may by order summarily suspend or revoke the license issued to the licensee. If, after an order is made, a request for hearing is filed in writing within 30 days, and a hearing is not held within 60 days thereafter, the order is deemed rescinded as of its effective date. During any period when its license is revoked or suspended, a licensee shall not conduct business pursuant to this division except as may be permitted by order of the commissioner. However, the revocation, suspension, or surrender of a license shall not affect the powers of the commissioner as provided in this division.
- (d) All money paid or collected under this division shall be deposited in the State Treasury to the credit of the State Corporations Fund. The administration of this division shall be supported out of the State Corporations Fund upon appropriation by the Legislature.

Chapter 4. Prohibitions

 80040. A creditor shall only enter into an agreement pursuant to a debt management plan or a debt settlement plan with an agency, as defined in subdivision (a) of Section 80001, if the agency is licensed under this division.

Chapter 5. Enforcement

80050. The commissioner may take any of the following actions at his or her discretion:

(a) Make public or private investigations within or outside of this state necessary to determine whether any person has violated, or is about to violate, any provision of this division or any rule or -49 - AB 69

order promulgated pursuant to this division, or to aid in the enforcement of the law.

- (b) Make public any information concerning any violation of this division or any rule or order promulgated pursuant to this division.
- 80051. (a) For the purpose of any investigation or proceeding under this division, the commissioner, or any officer designated by the commissioner, may administer oaths and affirmations, subpoena witnesses, compel their attendance, take evidence, and require the production of any books, papers, correspondence, memoranda, agreements, or other documents or records the commissioner deems relevant or material to the inquiry.
- (b) In case of refusal to obey a subpoena issued to a person, the superior court may upon application by the commissioner, issue to the person an order requiring the person to appear before the commissioner, or an officer designated by the commissioner, and produce documentary evidence, if so ordered, or to give evidence relating to the matter under investigation or in question. Failure to obey the order of the court may be punished by the court as contempt.
- (c) No person is excused from attending or testifying, or from producing any document or record, before the commissioner in obedience of a subpoena of the commissioner, or any officer designated by the commissioner, in any proceeding instituted by the commissioner on the ground that the testimony or evidence required of the person may incriminate the person or subject the person to a penalty or forfeiture. However, after validly claiming the privilege against self-incrimination, no individual may be prosecuted or subjected to any penalty or forfeiture for, or on account of, any transaction, matter, or thing for which the person is compelled to testify or produce pursuant to this division, except that the individual testifying is not exempt from prosecution and punishment for perjury or contempt committed in testifying.
- (d) The cost of any review, examination, audit, or investigation made by the commissioner under this division shall be paid to the commissioner by the person subject to the review, examination, audit, or investigation. The commissioner may maintain an action for the recovery of these costs in any court of competent jurisdiction. In determining the cost, the commissioner may use the actual amount of the salary or other compensation paid to the

AB 69 — 50 —

persons making the review, examination, audit, or investigation plus the actual amount of expenses, including overhead reasonably incurred in the performance of the work.

- 80052. (a) Whenever it appears to the commissioner that a licensee has engaged, or is about to engage, in any act or practice constituting a violation of this division, or any rule or order promulgated pursuant to this division, the commissioner may, at his or her discretion, revoke the license or bring an action in the name of the people of the State of California in the superior court to enjoin the acts or practices or to enforce compliance. Upon a proper showing, a permanent or preliminary injunction, a restraining order, or a writ of mandate shall be granted and a receiver or conservator may be appointed.
- (b) The commissioner, upon learning of a person providing services in this state without a license required by this division, shall immediately file an action to require the cessation of those business operations until the person obtains a license from the commissioner.
- 80053. (a) If, upon inspection or investigation based upon a complaint or otherwise, the commissioner has cause to believe that a person is engaged in business without a license required by this division, or a person or licensee is violating any provision of this division or any rule or order promulgated pursuant to this division, the commissioner may issue a citation to that person or licensee in writing describing with particularity the basis of the citation. Each citation may contain an order to desist and refrain and an assessment of an administrative penalty not to exceed two thousand five hundred dollars (\$2,500) or, if the violation is willful, not to exceed ten thousand dollars (\$10,000).
- (b) If within 30 days from the receipt of the citation, the person or licensee cited fails to notify the commissioner that he or she intends to request a hearing, the citation shall be deemed final. Any hearing under this section shall be conducted in accordance with Chapter 5 (commencing with Section 11500) of Part 1 of Division 3 of Title 2 of the Government Code.
- (c) The sanctions authorized under this section shall be separate from, and in addition to, all other administrative, civil, or criminal remedies.
- 80054. In any action brought under this division, the commissioner is entitled to receive costs, which in the discretion

-51 AB 69

of the administrative or civil court, shall include an amount representing reasonable attorney's fees and any related expenses incurred in the action.

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80055. The remedies available to the commissioner pursuant to this chapter are not exclusive and may be sought and employed in any combination deemed advisable by the commissioner to enforce the provisions of this division.

80056. Any amounts collected by the commissioner in any action shall be paid into the State Corporations Fund.

80057. This division shall be operative on June 1, 2008.

- SEC. 5. The provisions of this act are severable. If any provision of this act or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.
- SEC. 6. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.

SECTION 1. Section 12102.1 of the Financial Code is amended to read:

12102.1. A licensee under this division or any person engaged in the same type of business as licensed under this division whether that person is licensed or not shall be deemed to be an agent as defined under Sections 506 and 506a of the Penal Code and subject to the penalties under those sections.